Y Pwyllgor Materion Cyfansoddiadol a Deddfwriaeth Constitutional and Legislative Affairs Committee

Rt Hon Carwyn Jones AM
First Minister
Welsh Government
5th Floor
Tŷ Hywel
Cardiff Bay

2 July 2013

Dear First Minister

Commencement Orders

It is a consistent theme of our scrutiny of delegated powers to make subordinate legislation that such legislation should be subject to an appropriate degree of scrutiny by the Assembly.

The Constitutional and Legislative Affairs Committee considered two Commencement Orders at its meeting on 24 June 2013, namely The Housing and Regeneration Act 2008 (Commencement No.3 and Transitional, Transitory and Saving Provisions) (Wales) Order 2013 and The Public Audit (Wales) Act 2013 (Commencement, Consequential Amendments, Transitional and Saving Provisions) (Wales) Order 2013.

It is not our normal practice to consider commencement orders as they are not subject to any procedure.

However, recently as part of our scrutiny of commencement provisions in Bills, we have noticed that some Bills permit a commencement order to be used to include, for example, incidental, supplementary, consequential, transitory or transitional provisions. We consider that such provisions should not be contained within commencement orders, to ensure that they are subject to a proper level of scrutiny.

We have made a number of recommendations in our reports on the scrutiny of Bills to deal with this issue and will continue to do so.
It is for these reasons that we considered the 2 orders above, as they do more than simply commence provisions.

As a consequence of our consideration of these orders, the committee asked that I write to seek your views on the use of commencement orders to include non-commencement provisions.

I would be grateful if you could consider these points and let the Committee have your response in due course.

Yours sincerely

David Melding AM
Chair