Date: Thursday 18 October 2001

Venue: Committee Room 1, National Assembly for Wales

Title: Review of Services for Children with Special Health Needs

Purpose

- 1. The Committee is invited to agree:
 - the terms of reference for the review
 - the key issues it should address;
 - the public consultation letter together with the list of consultees and journals in which to advertise the review;
 - draft work programme.

Timing

2. It is important that the Committee agrees these issues so that the public consultation exercise can be completed by the end of the year.

Background

3. When the Committee met on 18 July it agreed that the review should cover health and social care services for all children with special health needs, including the early diagnosis of special health needs and the provision of therapeutic services.

Cross-cutting Issues

4. The Education and Lifelong Learning Committee and the Local Government and Housing Committee have been invited to contribute to the review.

Terms of Reference

5. The draft terms of reference set out below take account of consultation in June with external organisations and further consultation with Assembly policy division and professional staff following the committee meeting on 18 July.

- i. To review the availability of primary care, community and social care services for children with special health needs.
- ii. To make recommendations on how those services might be improved so that children with special health needs have the treatment, care and associated services they need to develop their full potential and live as independently as possible.
- iii. To identify good practice in cross-agency working in meeting special health needs and providing co-ordinated primary care, community and social care services that are centred on the needs of the individual child.
- iv. To report to the National Assembly for Wales in Plenary on the above by June 2002.

For the purposes of the review "children with special health needs" are defined as those who are physically impaired, or who have complex or chronic medical conditions; or who have emotional, behavioural or learning difficulties associated with a diagnosed medical condition.

The Key Issues

- 6. The preliminary consultation identified the following as the key issues and it is suggested that they be the basis for wider public consultation.
 - i. The early identification and diagnosis of special health needs. In many cases early diagnosis and intervention can eliminate or minimise problems, for example with speech, hearing or behavioural disorders. Children who are excluded from access to primary care (eg from groups such as travellers, asylum seekers, some ethnic minorities, homeless or unstable families) may miss the opportunity for early diagnosis. What needs to be done to ensure equality of access?
 - **ii.** The provision of information to parents / guardians. Following the diagnosis do parents receive the information they need on the prognosis for the illness or disability; the treatment, care and associated special needs; the choices and range of services available; and the implications for other family members?
 - **iii.The co-ordination of care.** Is the treatment and overall care planned and co-ordinated effectively between the various agencies and the family to meet the needs of the child?
 - **iv. Availability of care and treatment.** Are the NHS and other agencies able to respond to the demands for treatment and other care services? If not what are the shortfalls? How can they be overcome in the short term and in the long term?
 - v. Support for Families. Do the families of children with special health needs receive the

support they need in coping with a child with special health needs as well as meeting the needs of other children in the family, and in receiving respite care?

- **vi. Equipment and other social service needs.** Are children with special health needs assessed within an acceptable time for aids, adaptations, equipment or other services they need and do they receive the aids, adaptations, equipment or other services that have been identified quickly enough?
- **vii.** Children with special educational needs. Are the arrangements effective for the delivery of health services, such as speech therapy, to those who are in mainstream schools?
- **viii.** Good practice. What arrangements are needed to evaluate services and to promote and identify good practice?

Current Relevant Work

- 7. The Committee wanted to ensure that their work did not duplicate current or recent work elsewhere. Policy Division officials have advised that the following will be relevant to the Committee's review:
 - i. the National Assembly has commissioned the National Children's Bureau to undertake a study of resuscitation in schools.
 - ii. A Therapy working Group is looking at the problems associated with providing appropriate and timely programmes of speech and language, and other therapies to children in Wales. The group comprises officials from the Assembly, LEAs, Health Authority and Trust Managers, therapists, voluntary and other relevant organisations. It is preparing its report which will be submitted to the Minister in the near future.
 - iii. The Audit Commission is embarking on a study of services for disabled children, young people and their families. This is an England / Wales study.
 - iv. A stocktake of universal neonatal hearing screening is being undertaken
 - v. Work on developing a National Service Framework (NSF) for children has just commenced. NSFs set national standards and define service models for a specific service or care group.
 - vi. The Carlile review is examining child protection in the NHS the report will be presented to the Minister by the end of 2001
 - vii. The Children First programme aims to improve services and outcomes for all children in need. This includes Children and families whose main need for services arises out of

the children's disabilities or intrinsic condition. This may include children with physical disabilities, children with sensory disabilities, children with learning disabilities (special educational needs), and children with emotional or behavioural difficulties where those difficulties are attributed to a medically diagnosed condition. Relevant key objectives are:

- To ensure that children in need gain maximum life chance benefits from education opportunities, health care and social care.
- To ensure that children with specific social needs arising out of disability or a health condition are living in families or other appropriate settings in the community where their assessed needs are adequately met and reviewed
- To ensure that referral and assessment processes discriminate between different types and levels of need, produce a timely and effective service response and actively involve users and carers in tailoring individual packages of care.
- To actively involve users and carers in planning services.

viii. **SSIW** survey of services for disabled children in Wales. SSIW recently commissioned a survey of local authorities' arrangements for the planning, management and delivery of services for disabled children and for young carers in Wales. The survey is intended to help identify the areas that might benefit from a Wales-wide approach in terms of strategic planning and consistency of service delivery. The survey results are currently being analysed.

- ix. **revised Code of Practice on Children with Special Education Needs.** Subject to necessary changes in SEN Regulations, the Assembly plans to issue a revised SEN Code of Practice in Wales later this year, with relevant bodies having to have regard to it from a date to be determined in 2002.
- x. **guidance on Improving the Health of Looked After Children** is in preparation and will be published next year;
- xi. The Framework for the Assessment of Children in Need and their Families was published in Wales in June. The Framework provides a systematic way of understanding, analysing and recording what is happening to children and young people within their families and the wider context in which they live. Practice Guidance published alongside the Framework deals in detail with the needs of disabled children and their families.

Draft Work Programme

8. If the Committee agrees the draft consultation letter at annex 1 it will be issued by the end of the

week. The Committee's programme could then be:

| 5 December 2001 | Results of Literature Review to Committee |
|------------------|--|
| 19 December | Closing date for responses to public consultation |
| 9 January 2002 | Committee to consider responses to consultation, evidence from the literature review and to decide whom to invite to give oral evidence to the Committee |
| February / March | Taking oral evidence and members undertaking visits. (possibility of a committee meeting in N Wales) |
| April / May | Discussion of evidence and conclusions |
| June | Report approved by Committee and laid. |

Committee Secretariat October 2001

Annex 1

DRAFT CONSULTATION LETTER

REVIEW OF SERVICES FOR CHILDREN WITH SPECIAL HEALTH NEEDS

The Health ands Social services Committee of the National Assembly is undertaking a review of health and social care services for children with special health needs.

The terms of reference for the review are:

i. To review the availability of primary care, community and social care services for children with special health needs.

- ii. To make recommendations on how those services might be improved so that children with special health needs have the treatment, care and associated services they need to develop their full potential and live as independently as possible.
- iii. To identify good practice in cross-agency working in meeting special health needs and providing co-ordinated primary care, community and social care services that are centred on the needs of the individual child.
- iv. To report to the National Assembly for Wales in Plenary on the above by June 2002.

For the purposes of the review "children with special health needs" are defined as those who are physically impaired, or who have complex or chronic medical conditions; or who have emotional, behavioural or learning difficulties associated with a diagnosed medical condition.

The Committee has identified the following key issues and I am writing to invite you to submit written evidence on them:

- 1. The early identification and diagnosis of special health needs. In many cases early diagnosis and intervention can eliminate or minimise problems, for example with speech, hearing or behavioural disorders. Children who are excluded from access to primary care (eg from groups such as travellers, asylum seekers, some ethnic minorities, homeless or unstable families) may miss the opportunity for early diagnosis. What needs to be done to ensure equality of access?
- **2.** The provision of information to parents / guardians. Following the diagnosis do parents receive the information they need on the prognosis for the illness or disability; the treatment, care and associated special needs; the choices and range of services available; and the implications for other family members?
- **3.** The co-ordination of care. Is the treatment and overall care planned and co-ordinated effectively between the various agencies and the family to meet the needs of the child?
- **4. Availability of care and treatment.** Are the NHS and other agencies able to respond to the demands for treatment and other care services? If not what are the shortfalls? How can they be overcome in the short term and in the long term?
- **5. Support for Families.** Do the families of children with special health needs receive the support they need in coping with a child with special health needs as well as meeting the needs of other children in the family, and in receiving respite care?
- 6. Equipment and other social service needs. Are children with special health needs

assessed within an acceptable time for aids, adaptations, equipment or other services they need and do they receive the aids, adaptations, equipment or other services that have been identified quickly enough?

- **7. Children with special educational needs.** Are the arrangements effective for the delivery of health services, such as speech therapy, to those who are in mainstream schools?
- **8. Good practice.** What arrangements are needed to evaluate services and to promote and identify good practice?

If you wish to submit evidence please send it, preferably by e-mail or on disk, but otherwise in hard copy to Claire Morris, Deputy Clerk, Health and Social Services Committee, National Assembly for Wales, Cardiff Bay CF99 1NA.

E-mail address: health-soc-serv.comm@wales.gsi.gov.uk. Submissions should arrive no later than Wednesday 19 December 2001.

When putting together your submission would you please keep the following on mind:

- Evidence should be factual rather than anecdotal.
- Your response should be as succinct as possible.
- Please make it clear which of the key issues you are addressing by referring to the number.
- It would also be helpful if you would indicate whether your response relates to a specific type or types of special health needs.
- The National Assembly normally publishes responses to public consultation. If you do not want your response or name published it is important that you specify this at the end of your submission.
- Please indicate whether you are responding on behalf of an organization, or as an individual.
- Please indicate whether or not you would be prepared to give oral evidence to the Committee.

The Committee will consider responses to the written consultation early in the New Year before taking oral evidence in February and March.

If you have any queries please contact me (on the number at the foot of the page) or Claire Morris, the Deputy Clerk (tel 029-2089 8148).

Jane Westlake Clerk to the Committee

Proposed Consultation List

All Wales Chief Pharmacists NHS Trusts Committee

All Wales Committee for Healthcare Professions

All Wales Special Interest Group in Special Dental Needs

Association of Optometrists

Association of Welsh Community Health Councils

British Association of Community and Child Health

British College of Optometrists

British Society for Disability and Oral Health

British Society of Paediatric Dentistry

British Dental Association (Wales)

British Diabetic Association

British Dietetic Association

British Orthoptic Society

Chartered Society of Physiotherapy

Clinical Effectiveness Support Unit

Commission for Racial Equality - Policy Development Officer

Community Dental Services Clinical Directors

Community Practitioners and Health Visitors Association

Dean of the Dental School

Director of Dental Postgraduate Education

Directors of Pharmaceutical Public Health Group

Guild of Healthcare Pharmacists

Health Authorities - Chairs

Health Authorities Chief Executives

Health Authorities - Directors of Dental Public Health

Institute of Health Services Management - Welsh Division

Local Authorities - Directors of Education

Local Authorities - Directors of Social Services

Local Authorities Chief Executives

Local Health Groups - Chairs

Medical Physics Sub-Committee of the National Assembly Welsh Scientific Advisory Committee

Medical Practice Committee

National Association of Principal Educational Psychologists

National Family and Parenting Institute

NHS Confederation in Wales

NHS Staff College

NHS Trusts - Chairs

NHS Trusts Chief Executives

Royal College of General Practitioners

Royal College of Nursing

Royal College of Paediatrics and Child Health

Society of Chiropodists & Podiatrists

Society of Radiographers - Regional Officer for Wales

UNISON Health Group - Regional Head of Health

University of Wales Bangor - Dean of Faculty

University of Wales College of Medicine - Department of Community Child Health

Wales TUC - General Secretary

Welsh Central Pharmaceutical Committee

Welsh Dental Committee

Welsh Executive, Royal Pharmaceutical Society

Welsh Federation of Housing Associations

Welsh Local Government Association

Welsh National Board for Nursing, Midwifery & Health Visiting

Welsh Nursing & Midwifery Advisory Committee

Welsh Pharmaceutical Committee

Welsh Secretary, British Medical Association

WNMC Children's Services Sub-committee

United Kingdom Central Council for Nursing, Midwifery and Health Visiting

Dr Hywel Williams, Bro Taf

Dr Chris Vulliamy, Dyfed Powys

Dr Aideen Naughton, Gwent

Dr Alison Maddocks, Morgannwg

Dr Carys Graham, North Wales

Ms Sue Pearson, Bro Taf

Ms Rae Pearsall, Dyfed Powys

Ms Lin Slater, Gwent

Ms Dilys Calder, Morgannwg

Mrs Joyce Hughes, North Wales

Access for Black Children with Disabilities Project Cardiff

Advisory Centre for the Visibly Impaired

All Wales Forum of Parents and Carers

All Wales People First

Association for All Speech Impaired Children

Association for the Welfare of Children in Hospital

Association of Crossroads Care Attendant Schemes

Association of Directors of Social Services

Association of Educational Psychologists

Association of Voluntary Organisations in Wrexham

Association of Workers for Children

Barnardo's

Bobath Children's Therapy Centre

Bridgend Association of Voluntary Organisations

British Agencies for Adoption & Fostering

British Association of Teachers of the Deaf

British Deaf Association

Carers National Association

Carmarthenshire Association of Voluntary Services

Catholic Children & Family Care Society (Wales)

Ceredigion Association of Voluntary Services

Child & Family Centre

Childline Cymru

Children's Cancer Support Service

The Children's Disability Forum

Children in Wales

The Children's Society

Christian Lewis Trust

Churches Counselling Service in Wales

Chwarae Teg

Circles Network

Contact a Family

Conwy Council for Voluntary Services

Community Service Volunteers

Council for Wales of Voluntary Youth Services

County Mental Health Development

Cynnydd - Wales Youth Justice Forum

Denbighshire Voluntary Services Council

Depression Alliance

Disability Wales

Disability Rights Commission

Down's Syndrome Association

Drugaid

Dyslexia Association of South and Mid Glamorgan

Early Childhood Development Centre

Epilepsy Wales

Equal Opportunities Commission

Flintshire Local Voluntary Council

Glamorgan Dyslexia Association

Gwent Association of Voluntary Organisations

Gwent Dyslexia Association

Gwynedd Dyslexia Association

Gwynedd Voluntary Services

Home Start

Homes Fit for Children

Llais Ifanc

Manic Depression Fellowship

MENCAP in Wales

Merthyr Tydfil Voluntary Action

MIND Cymru

Mudiad Ysgolion Meithrin

National Association for Sick Children / Action for Sick Children

National Autistic Society

National Deaf Children's Society

National Schizophrenia Fellowship

NCH Action for Children

Neath Port Talbot Council for Voluntary Services

North East Wales Dyslexia Association

NSPCC Cymru

Pembrokeshire Association of Voluntary Organisations

PHAB Wales

Play Wales

Powys Association of Voluntary Organisations

Powys Dyslexia Association

Rescue Foundation for the Brain Injured Infant

RNIB

RNID

Save the Children

Scope

SCOVO

SENSE Cymru

Special Needs Advisory Project - Cymru

Swansea Council for Voluntary Service

Torfaen Voluntary Alliance

Ty Hafan Children's Hospice

US Network

Vale of Glamorgan Council of Voluntary Services

Voices from Care

Voluntary Action Cardiff

Wales Association of Youth Clubs

Wales Council for the Blind

Wales Council for the Deaf

Wales Council for the Disabled

Wales Council for Voluntary Action
Wales Pre-School Playgroups Association
Wales Senior Children's Nursing Forum
Wales Youth Agency
Wales Youth Work Partnership
Welsh Women's Aid
West Wales Dyslexia Association
Workers
Youthlink Wales
Ynys Môn Voluntary Services
Colin Hughes

Journals

British Dental Journal Community Care Community Practitioner Community Dental Health Special Children