

Llywodraeth Cynulliad Cymru Welsh Assembly Government

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Welsh Assembly Government

Supplementary Budget 2010-2011

Pounds

Explanatory Note

February 2011

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1. Introduction

- The Welsh Assembly Government today tabled the Second Supplementary Budget for 2010-11 in accordance with Standing Order 27. This Supplementary Budget amends the previous Supplementary Budget approved by the Assembly on 13 July 2010.
- **1.2** This Supplementary Budget is mainly administrative in nature and reflects reprioritisations within portfolios and a number of budget transfers between portfolios. Crucially, it also implements our decision to find in full the budget reductions imposed by the UK Government in June 2010 and provides for additional allocations from our reserves. The allocations from reserves have been augmented by the drawdown of resources from stocks of End Year Flexibility and include allocations from the Strategic Capital Investment Fund.
- **1.3** Changes proposed in this Supplementary Budget are summarised in the following tables with further details available in the later Departmental chapters.
- **1.4** This document supports the detailed Action Tables available on the Welsh Assembly Government website.

			£000s	
MAIN EXPENDITURE GROUPS (MEGs)		Budget ¹ 2010-11	Changes	Revised Budget 2010-11
Departmental Expe (DEL)	nditure Limits			
Health & Social Serv	ices	6,281,397	161,412	6,442,809
Social Justice & Loca	al Government	4,464,559	-10,145	4,454,414
Economy & Transpo	rt	981,705	15,588	997,293
Children, Education, Skills	Lifelong Learning &	1,949,237	121,284	2,070,521
Environment, Sustair	nability & Housing	865,273	5,352	870,625
Rural Affairs		142,765	-8,866	133,899
Heritage		157,384	23,100	180,484
Public Services & Pe	erformance	71,729	-12,086	59,643
Central Services & A	dministration	371,304	2,024	373,328
Total Allocated to A Government Depart		15,285,353	297,663	15,583,016
Revenue Reserves	near-cash	161,819	-161,819	0
	non-cash	0	237	237
Capital Reserves		27,819	-27,819	0
Assembly Commissi	on	46,227	0	46,227
Auditor General for V	Vales	5,047	0	5,047
Public Services Ombudsman for Wales		4,166	21	4,187
Direct Charges to the Welsh Consolidated Fund		675	0	675
Total Expenditure within the Wales DEL Budget		15,531,106	108,283	15,639,389

Table 1.1 – Allocation of the Wales DEL – Supplementary Budget

¹ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010

		£000s						
MAIN EXPENDITURE		2	2010-11 Revenue		2010-11 Capital			
Departmental Expen	diture Limits (DEL)	Budget ²	Changes	Revised Budget	Budget ³	Changes	Revised Budget	
Health & Social Servio	ces	5,877,085	147,669	6,024,754	404,312	13,743	418,055	
Social Justice & Local	Government	4,401,464	-10,145	4,391,319	63,095	-	63,095	
Economy & Transport		601,965	-31,214	570,751	379,740	46,802	426,542	
Children, Education, L Skills	Lifelong Learning &	1,705,445	104,541	1,809,986	243,792	16,743	260,535	
Environment, Sustain	ability & Housing	383,880	-4,291	379,589	481,393	9,643	491,036	
Rural Affairs		126,036	-5,866	120,170	16,729	-3,000	13,729	
Heritage		138,962	-1,550	137,412	18,422	24,650	43,072	
Public Services & Per	formance	50,304	-7,086	43,218	21,425	-5,000	16,425	
Central Services & Ac	Iministration	355,771	-1,976	353,795	15,533	4,000	19,533	
Total Allocated to As Departments	ssembly Government	13,640,912	190,082	13,830,994	1,644,441	107,581	1,752,022	
Revenue Reserves	near-cash	161,819	-161,819	0	-	-	-	
Revenue Reserves	non-cash	0	237	237	-	-	-	
Capital Reserves		-	-	-	27,819	-27,819	0	
Assembly Commissio	n	45,452	-1,600	43,852	775	1,600	2,375	
Auditor General for W	ales	5,047	0	5,047	-	-	-	
Public Services Ombu	udsman for Wales	3,703	21	3,724	463	-	463	
Direct Charges to the Fund	Welsh Consolidated	675	0	675	-	-	-	
Total Expenditure w Budget	ithin the Wales DEL	13,857,608	26,921	13,884,529	1,673,498	81,362	1,754,860	

² Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ³ As above

	£000s					
MAIN EXPENDITURE GROUPS (MEGs)	2010-11 ⁴ Budget	Changes	2010-11 Revised Budget			
Health & Social Services	118,948	51,327	170,275			
Social Justice & Local Government	11,677	2,746	14,423			
Economy & Transport	41,402	13,000	54,402			
Children, Education, Lifelong Learning & Skills	203,398	-88,323	115,075			
Environment, Sustainability & Housing	-77,000	24	-76,976			
Heritage	2,058	-	2,058			
Central Services & Administration	0	4,500	4,500			
Total Assembly Government AME Budget	300,483	-16,726	283,757			
Assembly Commission	500	-	500			
Public Services Ombudsman for Wales	0	36	36			
Total Expenditure within the Wales AME Budget	300,983	-16,690	284,293			

Table 1.3 – Wales AME Supplementary Budget

Tables 1.1 and 1.2 show budgets on an administrative basis. The figures in the Annual Budget Motion, which authorises Welsh Ministers to spend up to a certain level for specified purpose, are on a resource basis. Annex 1 explains these differences in more detail and reconciles administrative to resource budgets.

⁴ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010

2. Approach to Finding In-Year Savings

- 2.1 In its June Budget, the UK Government imposed net budget reductions of £113.5 million revenue and £49 million capital on the Welsh budget. The UK Government offered us the option of taking cuts in full in 2010-11, or carrying them over to 2011-12. We announced in July that we would be finding the full capital reductions imposed on us by the UK Government in 2010-11 by using EYF stocks. This meant we would find these reductions without impacting on our planned capital programmes. At the same time we made clear that we would find as much of the revenue reductions as we could this year, without damaging services.
- **2.2** As a result of careful financial management, we have been able to find the full £113.5 million revenue reductions this year without impacting on services. At the Draft Budget, we made the prudent assumption that we would find 50% of the savings. Finding the full amount of revenue savings this year means that we will have an additional £56.77 million in 2011-12. This gives us greater flexibility going forward and the opportunity to partly mitigate the very large reduction in our capital budget in 2011-12.

3. Key Changes in the Supplementary Budget⁵

The key changes are summarised below:

- 3.1 Amounts surrendered to revenue reserves to be recycled into other areas and to help meet the 2010-11 budget reductions imposed by the UK Government:
 - £3.3m from Social Justice and Local Government;
 - £2m from Economy and Transport;
 - £3m from Children, Education, Lifelong Learning and Skills;
 - £3m from Environment, Sustainability and Housing;
 - £6.4m from Rural Affairs;
 - £1m from Heritage;
 - £4.9m from Public Service and Performance;
 - £3m from Central Services and Administration.
- 3.2 Underspends surrendered to capital reserves to be recycled into other areas:
 - £9.6m from Economy and Transport;
 - £3m from Rural Affairs; and
 - £5m from Public Service and Performance.

3.3 Allocations to Assembly Government Departments from reserves, augmented by End Year Flexibility drawdown:

Revenue Allocations:

- £110m is allocated to Health and Social Services to address nonrecurrent pressures on NHS organisations in 2010-11;
- £23.5m is allocated to Children, Education, Lifelong Learning and Skills to recognise an increase in student numbers;
- £1.5m is allocated to Children, Education. Lifelong Learning and Skills to recognise pressures on post-16 special educational needs;
- £4.5m is allocated to Central Services and Administration for the costs of the referendum on additional powers for the Assembly;
- £1.1m is allocated to Central Services and Administration to supplement existing funds for the Early Release Scheme;
- £0.3m is allocated to Health and Social Services in respect of a transfer from the Department of Children Schools and Family relating to funding for NSPCC/Childline;
- £0.2m is allocated to Health and Social Services in respect of a transfer from the Ministry of Justice for funding prison healthcare; and
- £7.1m is allocated to Economy and Transport to cover pressures on Local Authorities' roads maintenance budgets compounded by the recent severe weather.

⁵ Figures in this section have been rounded to one decimal place. Full details are available in the Action Tables on the Welsh Assembly Government website.

In addition, the following changes are proposed in respect of non-cash budgets:

- £40m underspend is surrendered from Economy and Transport to reserves;
- £39.2m is allocated to Health and Social Services to reflect pressures in the NHS;
- £81.1m is allocated to Children, Education, Lifelong Learning and Skills to cover impairments to the Student Loan Book; and
- £0.160m is allocated to Rural Affairs to reflect the costs associated with the assets transferred from the sea fisheries committee as at the 1 April 2010.

Capital Allocations:

- £70.1m is allocated in respect of projects taken forward under the Strategic Capital Investment Fund, further detail of which is provided at section 4; and
- £49.2m is allocated to support additional capital investment in the following areas:
 - £16.7m to Children, Education, Lifelong Learning and Skills;
 - £13.7m to Health and Social Services;
 - £8.3m to Economy and Transport;
 - £8.4m to Environment Sustainability and Housing; and
 - £2m to Heritage.

3.4 Adjustments to revenue and capital baselines:

- The near-cash baseline reduces by nearly £53.8m, which comprises:
 - a draw down of £71.5m from End Year Flexibility stocks;
 - a transfer in of £0.2m from UK Government departments;
 - the baseline reduction of £113.5m imposed by the UK Government's June Budget;
 - a transfer out of £6.2m to HMT in respect of Business Rate Relief; and
 - a revenue to capital switch of £5.9m.
- The non-cash baseline rises by £81m, which comprises:
 - £31m draw down from End Year Flexibility stocks; and
 - £50m HMT Reserve claim.
- The capital baseline rises by nearly £81.4m, which comprises:
 - the baseline reduction of £49m imposed by the UK Government's June Budget;
 - a draw down of £124.5m from End Year Flexibility stocks; and
 - a revenue to capital switch of £5.9m.
- **3.5** Details of other allocations can be found in the later Departmental chapters.

4. Strategic Capital Investment Fund

- **4.1** This Supplementary Budget provides a total of £70.1m to the following projects from the Strategic Capital Investment Fund:-
 - Economy and Transport a total of £51.6m has been provided to fund the dualling of the A465 Heads of the Valleys road between Tredegar and Brynmawr; to fund enhancements to the railway infrastructure between north and south Wales and east and west Wales and to fund the Media Capital project in Cardiff Bay.
 - Heritage £18.5m has been provided for the redevelopment of the Glynn Vivian Art Gallery in Swansea; and to create a centre for innovation in Science and the Arts in North Wales through the Pontio project.

5. Health and Social Services

- **5.1** There has been a net increase in the Health and Social Services DEL of £161,412k, comprising an increase in revenue of £147,669k and an increase in capital of £13,743k.
- **5.2** The AME budget has increased by £51,327k.
- 5.3 Changes to the Revenue budget:
 - a transfer in of £320k to the 'Children's Social Services' Action from the Department of Children Schools and Family in respect of funding for NSPCC/Childline for the funding of helpline provision in Wales.
 - a transfer in of £110,000k to the 'NHS Delivery' Action from reserves to support non recurrent pressures on NHS organisations in 2010-11.
 - £1,442k has been transferred out of the 'NHS Delivery' Action into the 'Higher Education' Action within the Children, Education, Lifelong Learning and Skills MEG for the transfer of students from Cardiff University to the Graduate Entry MB Programme at Swansea University funded via HEFCW.
 - a net decrease of £853k to the 'NHS Delivery' Action comprising;
 - a transfer out of £1,402k into the 'Invest to Save Action' within the Central Services and Administration MEG; and
 - a transfer in of £549k from the same Action within the Central Services and Administration MEG.
 - There has been an increase to non-cash allocations in the 'NHS Delivery' Action of £39,191k from reserves to meet identified in-year pressures within the Welsh NHS.
- 5.4 Changes to the Capital budget:
 - a transfer in of £13,743k from reserves to the 'NHS Delivery' Action to support priority capital projects.
- 5.5 There are also a number of transfers to and from other MEGs and other Government Departments of less than £250k. In addition, there have been transfers within the MEG as a result of internal reprioritisation. Details are provided in the Action tables published alongside this Explanatory Note.

		£000s			£000s	
DEL	20	2010-11 Revenue			2010-11 Capital	
DEL	Budget ⁶	Changes	Revised Budget	Budget ⁷	Changes	Revised Budget
NHS Delivery	5,341,438	164,722	5,506,160	384,610	13,743	398,353
Health Central Budgets	264,914	-676	264,238	7,000	-	7,000
Public Health and Prevention	167,711	-15,448	152,263	6,200	-	6,200
Social Services	102,564	-929	101,635	6,502	-	6,502
CAFCASS Cymru	458	-	458	-	-	-
Total DEL	5,877,085	147,669	6,024,754	404,312	13,743	418,055
AME						
NHS Impairments	118,948	51,327	170,275	-	-	-
Total Managed Expenditure (TME)	5,996,033	198,996	6,195,029	404,312	13,743	418,055

Table 5.1 – Health and Social Services SPA Allocations

⁶ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ⁷ As above

6. Social Justice and Local Government

- 6.1 There has been a revenue decrease in the Social Justice and Local Government DEL of £10,145k.
- 6.2 The AME budget has increased by £2,746k.
- 6.3 Changes to the Revenue budget:
 - a total transfer out to reserves of £9,461k comprising:
 - £1,000k from the 'Funding Support for Local Government' Action representing the Departments contribution to in-year savings;
 - £2,300k from the 'Communities First' Action also representing the Departments contribution to in-year savings; and
 - £6,161k from the 'Funding Support for Local Government' Action for the Business Rate Relief Scheme. This is a technical adjustment to reflect the way the scheme is now funded rather than a change to the actual policy or level of spend.
 - a total transfer out of £434k comprising £335k from the 'Domestic Abuse' Action and £99k from the 'Communities First' Action into the following Actions within the Environment, Sustainability and Housing MEG:
 - £194k to the 'Enable People to Live Independent Lives' Action;
 - £141k to the 'Tackle Homelessness' Action; and
 - £99k to the 'Implementation of Strategic Regeneration Areas' Action.
- **6.4** There are also a number of transfers to and from other MEGs of less than £250k. In addition, there have been transfers within the MEG as a result of internal reprioritisation. Details are provided in the Action tables published alongside this Explanatory Note.

	£000s			£000s			
DEL	20	010-11 Revenue	e	2010-11 Capital			
	Budget ⁸	Changes	Revised Budget	Budget ⁹	Changes	Revised Budget	
Local Government Funding	4,271,880	-7,161	4,264,719	20,000	-	20,000	
Supporting Communities & People	59,817	-3,399	56,418	31,128	-	31,128	
Safer Communities	13,423	565	13,988	9,467	-	9,467	
Local Government Policy	38,397	-150	38,247	-	-	-	
Local Taxation Policy	16,064	-	16,064	-	-	-	
Equality, Diversity & Inclusion	1,883	-	1,883	2,500	-	2,500	
Total DEL	4,401,464	-10,145	4,391,319	63,095	-	63,095	
AME							
Local Government Funding	11,677	2,746	14,423	-	-	-	
Total Managed Expenditure (TME)	4,413,141	-7,399	4,405,742	63,095	-	63,095	

Table 6.1 Social Justice and Local Government SPA allocations

⁸ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ⁹ As above

7. Economy and Transport

- **7.1** There has been a net increase in the Economy and Transport DEL of £15,588k, comprising a decrease in revenue of £31,214k and an increase in capital of £46,802k.
- **7.2** The AME budget has increased by £13,000k.
- 7.3 Changes to the Revenue budget:
 - a transfer to reserves of £2,000k from the 'Improve and Maintain Trunk Road Network (Domestic Routes)' Action representing Departmental contribution to in-year savings.
 - a transfer to reserves of £40,000k surplus non-cash comprising:
 - £23,459k from the 'Improve and Maintain Trunk Road Network (Domestic Routes) Non-cash' Action; and
 - £16,541k from the 'Improve International Connectivity Noncash' Action.
 - a transfer in of £4,160k to the 'Public Sector Broadband Aggregation' Action from the 'Invest to Save' Action within the Central Services and Administration MEG for the Connectivity for Gwent project.
 - £475k has been transferred out of the 'Provide International Trade Support and Secure Global Inward Investment' Action into the 'Developing and Marketing Welsh Food and Drink Sector' Action within the Rural Affairs MEG for Trade Support to the Welsh Food and Drink industry.
 - a transfer of £7,085k from reserves to the 'Improve and Maintain Trunk Road Network (Domestic Routes)' Action in respect of pressures on roads maintenance budgets exacerbated by severe weather.
- 7.4 Changes to the Capital budget:
 - a transfer out of the 'Provide Financial Support to Business' Action to reserves of £9,598k representing in-year loan repayments on borrowings made by Finance Wales PLC.
 - allocations from the Strategic Capital Investment Fund of £51,600k comprising:
 - £4,600k into the 'Improve International Connectivity' Action for Dualling of the A465;

 £10,000k into the 'Deliver a Supply of Land and Buildings of Sustainable Standards' Action for the Capital Media Project at Roath Basin; and

£37,000k for North/South, East/West Rail enhancements. Due to unavoidable delays the projects relating to this allocation have been deferred to future years and will be financed from within the Department's own annual capital allocation. In their place the funding has been approved by Ministers to be used this year to resource other strategic investments within the Transport portfolio. This comprises:

- £6,659k into the 'Improve and Maintain Trunk Road Network (Domestic Routes)' Action;
- £9,008k into the 'Improve International Connectivity' Action;
- £20,582k into the 'Improve and Maintain Local Roads Infrastructure' Action; and
- £751k into the 'Improve Road Safety and Transport's Impact on the Environment' Action.
- a transfer from reserves of £8,300k for Transport Road and Rail projects comprising:
 - £3,500k into the 'Improve Public Transport (Rail)' Action;
 - £3,000k into the 'Improve International Connectivity' Action; and
 - £1,800k into the Improve and Maintain Trunk Road Network (Domestic Routes) Action.
- £3,500k has been transferred out of the 'Provide Financial Support to Business' Action into the 'Developing the Visitor Experience' Action within the Heritage MEG for Tourism Investment Support Scheme.
- **7.5** There are also a number of transfers to and from other MEGs of less than £250k. Details are provided in the Action tables published alongside this Explanatory Note.

Table 7.1 - Economy and Transport SPA allocations

	2	£000s 010-11 Revenue	9	£000s 2010-11 Capital		
DEL	Budget ¹⁰	Changes	Revised Budget	Budget ¹¹	Changes	Revised Budget
Customer Support & Development of Policies & Strategies	3,088	-	3,088	-	-	-
Deliver Domestic/International Marketing Campaigns & Support Major Events	9,528	-	9,528	400	-	400
Business Start, Grow, Prosper & Invest	35,368	-	35,368	77,899	-13,098	64,801
Developing Sustainable Infrastructure for Economic Development & Others	8,102	-	8,102	16,416	10,000	26,416
Internationalising the Welsh Economy	5,525	-475	5,050	-	-	-
Develop Wales as a focal point of Innovation, Technology & Commercialisation	19,196	-	19,196	2,794	-	2,794
Improve Domestic Connectivity (Regional & National)	262,239	-18,374	243,865	103,834	11,959	115,793
Improve International Connectivity	140,561	-16,541	124,020	38,683	16,608	55,291
Improve Integrated Transport (Local)	93,006	16	93,022	120,917	20,582	141,499

¹⁰ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ¹¹ As above

Improve Road Safety & Transport's Impact on the Environment	8,397	-	8,397	18,257	751	19,008
Provide Corporate Programmes & Services	5,550	-	5,550	540	-	540
Public Sector Broadband Aggregation	10,115	4,160	14,275	-	-	-
Manage Deliver of Structural Fund Programmes in Wales	1,290	-	1,290	-	-	-
Total DEL	601,965	-31,214	570,751	379,740	46,802	426,542
AME						
Developing Sustainable Infrastructure for Economic Development & Others	41,402	-	41,402	-	-	-
Improve Domestic Connectivity (Regional & National)	0	13,000	13,000			
Total Managed Expenditure (TME)	643,367	-18,214	625,153	379,740	46,802	426,542

8. Children, Education, Lifelong Learning and Skills

- **8.1** There has been a net increase in Children, Education, Lifelong Learning and Skills DEL of £121,284k, comprising an increase in revenue of £104,541k and an increase in capital of £16,743k.
- **8.2** The AME budget has decreased by £88,323k.
- 8.3 Changes to the Revenue budget:
 - a net increase from reserves of £103,138k comprising:
 - £2,971k to reserves from the following Actions in respect of Departmental contribution to the in-year savings;
 - £50k out of the 'Children and Young People's Strategy' Action;
 - £315k out of the 'School Leadership and Effectiveness' Action;
 - £240k out of the 'Curriculum and Assessment' Action;
 - £330k out of the 'Qualifications and Learning' Action;
 - £335k out of the 'Learning Improvement and Professional Development' Action;
 - £200k out of the 'Business and Skills' Action;
 - £50k out of the 'Lifelong Learning and Providers' Action;
 - £526k out of the 'Student Finance and Funding' Action;
 - £450k out of the 'Knowledge and Management' Action; and
 - £475k out of the 'Strategic Projects' Action.
 - £106,109k from reserves to the following Actions:
 - £23,500k into the 'Student Finance and Funding' Action in recognition of pressures caused by the increase in student numbers within Further and Higher Education;
 - £1,500k into the 'Support for Learners' Action to meet pressures on post-16 special educational needs; and
 - £81,109k non-cash allocations into the 'Student Finance and Funding' Action to cover impairments to the Student Loan Book.
 - a transfer of £1,442k out of the 'NHS Delivery Action' within the Health and Social Services MEG into the 'Higher Education' Action for the transfer of students from Cardiff University to the Graduate Entry MB Programme at Swansea University funded via HEFCW.
- 8.4 Changes to the Capital budget:
 - a total transfer from reserves of £16,743k to the 'Capital Funding' Action for capital expenditure including:
 - £5,000k for Schools Capital Investment;

- £8,000k for school maintenance and refurbishment; and
- £3,743k for Further Education maintenance.
- **8.5** There are also a number of transfers to and from other MEGs of less than £250k. In addition, there have been transfers within the MEG as a result of internal reprioritisation. Details are provided in the Action tables published alongside this Explanatory Note.

	£000s			£000s			
DEL	2	010-11 Revenue	e	2010-11 Capital			
	Budget ¹²	Changes	Revised Budget	Budget ¹³	Changes	Revised Budget	
Children, Young People & School Effectiveness	204,660	23,179	227,839	7,406	-	7,406	
Qualification, Curriculum & Learning Improvement	159,850	-23,408	136,442	-	-	-	
Skills, Higher Education & Lifelong Learning	1,052,972	10,465	1,063,437	19,436	-	19,436	
Business Improvement & Resource Investment	287,963	94,305	382,268	216,950	16,743	233,693	
Total DEL	1,705,445	104,541	1,809,986	243,792	16,743	260,535	
AME							
Business Improvement & Resource Investment	0	-104,418	-104,418	203,398	16,095	219,493	
Total Managed Expenditure (TME)	1,705,445	123	1,705,568	447,190	32,838	480,028	

Table 8.1 – Children, Education, Lifelong Learning and Skills SPA allocations

¹² Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ¹³ As above

9. Environment Sustainability and Housing

- **9.1** There has been a net increase in the Environment, Sustainability and Housing DEL of £5,352k, comprising a decrease in revenue of £4,291k and an increase in capital of £9,643k.
- **9.2** The AME budget has decreased by £24k
- 9.3 Changes to the Revenue budget:
 - a total transfer in of £434k comprising £335k from the 'Domestic Abuse' Action and £99k from the 'Communities First' Action in the Social Justice and Local Government MEG to the following Actions:
 - £194k into the 'Enable People to Live Independent Lives' Action;
 - £141k into the 'Tackle Homelessness' Action; and
 - £99k into the 'Implementation of Strategic Regeneration Areas' Action.
 - £ 465k has been transferred out of the 'Increase the Supply of Housing' Action into the 'Staff Costs' Action within the Central Services and Administration MEG in respect of the transfer of responsibility for the regulation of registered social landlords from the Wales Audit Office to the Assembly Government.
 - transfers to reserves of a total £3,060k in respect of a Departmental contribution to in-year savings comprising:
 - £20k from the 'Develop and Deliver Overarching Policy and Programmes on Sustainable Development and Environment' Action;
 - £184k from the 'Develop and Implement Climate Change, Emission Prevention, and Fuel Poverty Policy, Communications, Legislation and Regulation' Action;
 - £306k from the 'Develop and Implement Flood and Coastal Risk, Water and Sewage Policy and Legislation' Action;
 - £20k from the 'Facilitate Clean and Secure Energy and Industry Investment' Action;
 - £1,267k from the 'Manage and Implement the Waste Strategy and Waste Procurement' Action;
 - £35k from the 'Deliver Nature Conservation and Marine Policies' Action
 - £14k from the 'Develop an Appropriate Evidence Base' Action;
 - £95k from the 'Manage and Implement EU Waste Legislation, LEQ and Contaminated Land' Action;
 - £4k from the 'Promote Protected Landscapes and Countryside Access' Action
 - £894k from the 'Sponsor and Manage Delivery Bodies' Action;

- £100k from the 'Develop Housing Policy, Legislation and Regulation' Action; and
- £121k from the 'Planning Policy Development, Planning Inspectorate and Regulation' Action.
- **9.4** Changes to the Capital budget:
 - a transfer from reserves of £8,443k comprising:
 - £3,000k to the 'Increase the Supply and Choice of Housing' Action for the Welsh Housing Investment Trust;
 - £1,743k to the 'Increase the Supply and Choice of Housing' Action for the Extra Care Programme;
 - £800k to the 'Develop and Implement Flood and Coastal Risk, Water and Sewage Policy and Legislation' Action for flood protection; and
 - £2,900k to the 'Develop and Implement Climate Change, Emission Prevention, and Fuel Poverty Policy, Communications, Legislation and Regulation' Action for energy efficiency.
- **9.5** There are also a number of transfers to and from other MEGs of less than £250k. In addition, there have been transfers within the MEG as a result of internal reprioritisation. Details are provided in the Action tables published alongside this Explanatory Note.

		£000s		£000s			
DEL	20	010-11 Revenue	e	2010-11 Capital			
	Budget ¹⁴	Changes	Revised Budget	Budget ¹⁵	Changes	Revised Budget	
Climate Change & Sustainability	119,710	-1,916	117,794	93,120	3,700	96,820	
Environment	83,855	-923	82,932	8,259	-	8,259	
Housing	157,347	-1,430	155,917	306,579	5,943	312,522	
Planning	8,074	-121	7,953	-	-	-	
Regeneration	14,894	99	14,993	73,435	-	73,435	
Total DEL	383,880	-4,291	379,589	481,393	9,643	491,036	
AME							
Housing	-77,000	24	-76,976				
Total Managed Expenditure (TME)	306,880	-4,267	302,613	481,393	9,643	491,036	

Table 9.1 Environment, Sustainability and Housing SPA allocations

¹⁴ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ¹⁵ As above

- **10.1** There has been a net decrease in the Rural Affairs DEL of £8,866k, comprising a decrease in revenue of £5,866k and a decrease in capital of £3,000k.
- **10.2** Changes to the Revenue budget:
 - a transfer to reserves of £6,400k comprising:
 - £5,000k from the 'Protecting and Improving Animal Health and Welfare' Action as a result of reduced expenditure on the TB Eradication Programme in the year; and
 - £1,400k from the 'Implementing the New Woodland Strategy through Forestry Commission Wales' Action in respect of Windfarm income.
 - £475k has been transferred to the 'Developing and Marketing Welsh Food and Drink Sector' Action from the 'Provide International Trade Support and Secure Global Inward Invest' Action within the Economy and Transport MEG for international trade support to Welsh Food and Drink Industry.
 - There has been an increase to non-cash allocations in the 'Developing, Managing and Enforcing Welsh Fisheries and Aquaculture' Action of £160k from reserves to meet identified in-year charges.
- **10.3** Changes to the Capital budget:
 - a transfer to reserves of £3,000k from the 'Delivering the Programmes within the Rural Development Plan' Action as a result of reduced expenditure on capital schemes under the Rural Development Plan.
- **10.4** There are also a number of transfers to and from other MEGs of less than £250k. Details are provided in the Action tables published alongside this Explanatory Note.

Table 10.1 Rural Affairs SPA allocations

	£000s			£000s			
DEL	2	010-11 Revenue	9	2010-11 Capital			
	Budget ¹⁶	Changes	Revised Budget	Budget ¹⁷	Changes	Revised Budget	
Protecting & Improving Animal Health & Welfare	25,153	-5,000	20,153	-	-	-	
Rural European Policies	69,054	-56	68,998	15,372	-3000	12,372	
Evidence Base	1,027	-	1,027	38	-	38	
Welsh Food, Fish & Drink Industry	6,814	635	7,449	1,524	-	1,524	
Common Agriculture Policy & the Countryside	23,988	-1,445	22,543	-205	-	-205	
Total Managed Expenditure (TME)	126,036	-5,866	120,170	16,729	-3,000	13,729	

¹⁶ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ¹⁷ As above

- **11.1** There has been a net increase in Heritage DEL of £23,100k, comprising a decrease in revenue of £1,550k and an increase in capital of £24,650k.
- **11.2** There are no changes to the AME allocation.
- **11.3** Changes to the Revenue budget:
 - a transfer of £100k into the 'Conserve, Protect, Sustain and Promote Access to the Historic Environment' Action out of the 'Delivering the Programmes within the Rural Development Plan' Action within the Rural Affairs MEG for Geographical Information System development work required for the implementation and delivery of Glastir.
 - a transfer to reserves of £1,000k representing the Department's contribution to in-year savings comprising:
 - £453k from the 'Support and Sustain a strong arts sector via the Arts Council and others' Action;
 - £74k from the 'Foster Usage and Lifelong Learning through Museum Services' Action;
 - £38k from the 'Foster Usage and Lifelong Learning through Library Services' Action;
 - £15k from the 'Strategic Leadership for museum, archive & library services' Action ;
 - £207k from the 'Delivery of effective sports & physical activity programmes' Action;
 - £137k from the 'Promote wider use of the Welsh Language via the Welsh Language Board & others' Action;
 - £38k from the 'Increase visitor demand and conversion' Action; and
 - £38k from the 'Developing the Visitor Experience' Action.
- **11.4** Changes to the Capital budget:
 - a total transfer from reserves of £2,000k comprising:
 - £1,000k into the 'Foster Usage and Lifelong Learning through Museum Services' Action for urgent infrastructure work to be carried out at St Fagan's; and
 - £1,000k into the 'Developing the Visitor Experience' Action for the Tourism Investment Support Scheme.
 - allocation from the Strategic Capital Investment Fund of £18,500k into the 'Support and Sustain a Strong Arts Centre via the Arts Council and Others' Action comprising:

- £3,500k for the Glyn Vivian art Gallery in Swansea; and
- £15,000k for Pontio Arts & Cultural Centre based at Bangor University.
- a transfer in of £3,500k into the 'Developing the Visitor Experience' Action out of the 'Provide Financial Support to Businesses' Action within the Economy and Transport MEG for the Tourism Investment Support Scheme.
- **11.5** There are also a number of transfers within the MEG as a result of internal reprioritisation. Details are provided in the Action tables published alongside this Explanatory Note.

Table 11.1 Heritage SPA allocations

		£000s			£000s	
DEL	2010-11 Revenue		2010-11 Capital			
	Budget ¹⁸	Changes	Revised Budget	Budget ¹⁹	Changes	Revised Budget
Support & Sustain a Strong Arts Sector via the Arts Council & Others	36,530	-646	35,884	1,090	17,785	18,875
Museums, Archives & Libraries	39,564	51	39,615	7,602	2,400	10,002
Delivery of Effective Sports & Physical Activity Programmes	26,345	-870	25,475	1,170	-450	720
Promote Wider Use of the Welsh Language via the Welsh Language Board & Others	17,919	-109	17,810	125	-	125
Conserve, Protect, Sustain & Promote Access to the Historic Environment	5,540	100	5,640	8,435	415	8,850
Tourism	13,064	-76	12,988	0	4,500	4,500
Total DEL	138,962	-1,550	137,412	18,422	24,650	43,072
AME						
Museums, Archives & Libraries	2,058	-	2,058	-	-	-
Total Managed Expenditure (TME)	141,020	-1,550	139,470	18,422	24,650	43,072

¹⁸ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ¹⁹ As above

12. Public Services and Performance

- **12.1** There has been a net decrease in the Public Services and Performance DEL of £12,086k, comprising a decrease in revenue of £7,086k and a decrease in capital of £5,000k.
- **12.2** Changes to the Revenue budget:
 - a total transfer to reserves of £4,900k representing the Departments contribution to in-year savings from the following Actions:
 - £1,000k from 'Care and Social Services Inspectorate';
 - £1,000k from 'Estyn';
 - £100k from 'Local and Regional Collaboration';
 - £800k from 'Making the Connections'; and
 - £2,000k from 'Match Funding'.
 - a total of £1,946k has been transferred to the Central Services and Administration MEG for the following:
 - £1,196k to the 'PSMW' Action from the 'Leadership and Management Capacity' Action for Public Services Management Wales;
 - £500k to the 'Invest to Save' Action from the 'Making the Connections' Action for the Gwent Frailty programme; and
 - £250k to the 'Staff Costs' Action from the 'Inspection, Regulation and Performance Frameworks' Action for Government Secondments Wales.
- **12.3** Changes to the Capital budget:
 - a transfer to reserves of £5,000k from the 'Match Funding; Action representing Departmental underspend.
- **12.4** There are also a number of transfers to and from other MEGs of less than £250k. Details are provided in the Action tables published alongside this Explanatory Note.

Table 12.1 Public Services and Performance SPA allocations

	£000s		£000s			
DEL	2010-11 Revenue		2010-11 Capital			
	Budget ²⁰	Changes	Revised Budget	Budget ²¹	Changes	Revised Budget
Care & Social Services Inspectorate	16,534	-1,000	15,534	-	-	-
Healthcare Inspectorate Wales	2,963	-	2,963	-	-	-
Estyn	14,080	-1,000	13,080	425	-	425
Inspection, Regulation & Performance Frameworks	650	-490	160	-	-	-
Local & Regional Collaboration	1,560	-100	1,460	-	-	-
Making the Connections	3,321	-1,300	2,021	-	-	-
Leadership & Management Capacity	1,196	-1,196	0	-	-	-
Match Funding	10,000	-2,000	8,000	21,000	-5,000	16,000
Total Managed Expenditure (TME)	50,304	-7,086	43,218	21,425	-5,000	16,425

²⁰ Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010 ²¹ As above

13. Central Services and Administration

- **13.1** There has been a net increase in Central Services and Administration DEL of £ 2,024k, comprising a decrease in revenue of £1,976k and an increase in capital of £4,000k.
- **13.2** The AME budget has increased by £4,500k.
- **13.3** Changes to the Revenue budget:
 - net transfers from reserves of £2,650k comprising:
 - £3,000k transfer to reserves from the 'Staff Costs' Action as a contribution to in-year savings;
 - a transfer of £4,530k from reserves to the 'Election Costs' Action for the costs of the referendum on additional powers for the Assembly; and
 - a transfer of £1,121k from reserves to the 'General Administration' Action to supplement existing funds for the Early Release Scheme.
 - a net transfer in of £853k from the 'NHS Delivery' Action within the Health and Social Services MEG to the 'Invest to Save Action', comprising a transfer in of £1,402k for grant recoveries and a transfer out of £549k for approved projects.
 - £500k transferred to the 'Invest to Save' Action from the 'Making the Connections' Action within the Public Services and Performance MEG for the Gwent Frailty Programme.
 - £1,196k to the 'PSMW' Action from the 'Leadership and Management Capacity' Action within the Public Services and Performance MEG for Public Services Management Wales.
 - £465k to the 'Staff Costs' Action from the 'Increase the Supply and Choice of Housing' Action within the Environment, Sustainability and Housing MEG in respect of the transfer of responsibility for the regulation of registered social landlords from the Wales Audit Office to the Assembly Government.
 - A total £400k to the 'Staff Costs' Action for Government secondees funding comprising:
 - £250k out of the 'Inspection, Regulation and Performance Frameworks' Action within the Public Services and Performance MEG; and
 - £150k out of the 'Local Government Partnerships' Action within the Social Justice and Local Government MEG.

- £4,160k out of the 'Invest to Save' Action into the 'Public Sector Broadband Aggregation' Action within the Economy and Transport MEG for the Connectivity for Gwent project.
- **13.4** There are also a number of transfers to and from other MEGs of less than £250k. In addition, there have been transfers within the MEG as a result of internal reprioritisation. Details are provided in the Action tables published alongside this Explanatory Note.

	£000s			£000s			
DEL	20	2010-11 Revenue			2010-11 Capital		
	Budget ²²	Changes	Revised Budget	Budget ²³	Changes	Revised Budget	
Staff Costs & Salaries	244,612	-16,685	227,927	-	-	-	
Other Central Administration Costs	111,159	14,708	125,867	15,533	4,000	19,533	
Total DEL	355,771	-1,976	353,795	15,533	4,000	19,533	
AME							
Staff Costs & Salaries	0	4,500	4,500	-	-	-	
Total Managed Expenditure (TME)	355,771	2,524	358,295	15,533	4,000	19,533	

 ²² Budget figures as per Supplementary Budget Motion 2010-11 approved July 2010
 ²³ As above

Annex 1 – Reconciliation between Administrative Budget and Resource Allocations in the Budget Motion

This document supports the Supplementary Budget Motion, which sets out the changes to both the resources that the Assembly Government is proposing to use in 2010-11 and the cash it is seeking authority to draw from the Welsh Consolidated Fund. The tables within this report show budgets on an administrative basis, whereas the figures in the Supplementary Budget Motion are on a resource basis.

The Welsh Assembly Government's administrative budget contains a number of items which are scored outside the accounts of the Welsh Assembly Government and therefore do not score as part of the Resources Required by Welsh Ministers. This Annex reconciles the administrative and resource budgets of each Main Expenditure Group.

	£000s
DEL	
Revenue	6,024,754
Capital	418,055
AME	
Revenue	170,275
Capital	-
ТМЕ	6,613,084
Reconciliation to Resources	
Resource Consumption of AGSBs	-318,808
and NHS bodies	
Supported Borrowing	-5,388
National Insurance Fund Receipts	-895,283
(and collection costs)	
Resources Requested	5,393,605

Health and Social Services

Social Justice and Local Government

	£000s
DEL	
Revenue	4,391,319
Capital	63,095
AME	
Revenue	14,423
Capital	-
ТМЕ	4,468,837
Reconciliation to Resources	
National Non Domestic Rates	-872,172
payable (and collection costs)	
Resources Requested	3,596,665

Economy and Transport

	£000s
DEL	
Revenue	570,751
Capital	426,542
AME	
Revenue	54,402
Capital	-
ТМЕ	1,051,695
Reconciliation to Resources	
Supported Borrowing	-16,478
PFI	-7,810
Finance Wales	9,598
Direct Charges on the Welsh	-1,736
Consolidated Fund	
Resources Requested	1,035,269

Children, Education, Lifelong Learning and Skills

	£000s
DEL	
Revenue	1,809,986
Capital	260,535
AME	
Revenue	-104,418
Capital	219,493
ТМЕ	2,185,596
Reconciliation to Resources	
Resource Consumption of AGSBs	-82
Supported Borrowing	-45,699
Resources Requested	2,139,815

Environment, Sustainability and Housing

	£000s
DEL	
Revenue	379,589
Capital	491,036
AME	
Revenue	-76,976
Capital	-
ТМЕ	793,649
Reconciliation to Resources	
Resource Consumption of AGSBs	-3,090
Supported Borrowing	-95,831
Additional Housing Costs (outside	101,301
TME)	
Resources Requested	796,029

Rural Affairs

	£000s
DEL	
Revenue	120,170
Capital	13,729
AME	
Revenue	-
Capital	-
ТМЕ	133,899
Resources Requested	133,899

Heritage

	£000s
DEL	
Revenue	137,412
Capital	43,072
AME	
Revenue	2,058
Capital	-
ТМЕ	182,542
Reconciliation to Resources	
Resource Consumption of AGSBs	-6,274
Resources Requested	176,268

Public Services and Performance

	£000s
DEL	
Revenue	43,218
Capital	16,425
AME	
Revenue	-
Capital	-
ТМЕ	59,643
Reconciliation to Resources	
Resource Consumption of AGSBs	-400
Resources Requested	59,243

Central Services and Administration

	£000s
DEL	
Revenue	353,795
Capital	19,533
AME	
Revenue	4,500
Capital	-
ТМЕ	377,828
Reconciliation to Resources	
Direct Charges on the Welsh	-4,640
Consolidated Fund	
Resources Requested	373,188

Annex 2 - Glossary

Action	Within each Spending Programme Area (SPA), budgets are allocated to a number of sub-programmes known as Actions. Tables showing budgets at Action level are available at:
	http://wales.gov.uk/about/budget/draftbudget2010/?lang=en
AGSB	Assembly Government Sponsored Body.
Ambits	Descriptions of the specific purposes for which Welsh Ministers are authorised by the National Assembly for Wales to spend resources. Ambit Descriptions and resource limits are contained within the Annual Budget Motion. Ambits correspond to MEGs.
Annually Managed Expenditure (AME)	Expenditure which cannot reasonably be subject to firm, multi-year limits in the same way as DEL and is therefore reviewed twice a year as part of the HM Treasury's Budget and Pre-Budget Report processes. AME typically consists of programmes which are large, volatile or demand-led; for example the issue of student loans.
Budget Motion	The means by which the National Assembly for Wales authorises Welsh Ministers to spend resources up to a specific level for specified purposes and to draw cash up to a specific limit from the Welsh Consolidated Fund.
Capital	Expenditure that in the main results in a physical asset, for example a new building. The Assembly Government DEL and AME budgets have separate capital and revenue limits.
Departmental Expenditure Limit (DEL)	The multi-year budget limit for the Assembly Government set by the HM Treasury. DEL is planned and controlled on a three year basis in Spending Reviews.
Depreciation	The drop in value of an asset due to wear and tear, age and obsolescence. Under resource budgeting, depreciation is part of the Assembly Government's DEL but is a non-cash item.

Direct Charges on the Welsh Consolidated Fund	Expenditure which is legally required to be charged directly to the Welsh Consolidated Fund and therefore does not score against the budgets of the Assembly Government or any other body. Direct Charges include the remuneration of the Presiding Officer and Auditor General.
Main Expenditure Group (MEG)	The Assembly Government DEL is divided into a number of Main Expenditure Groups. There are currently 9 MEGs: Health and Social Services; Social Justice and Local Government; Economy and Transport; Children, Education, Lifelong Learning and Skills; Environment, Sustainability and Housing; Rural Affairs; Heritage; Public Services and Performance; and Central Services and Administration.
Near-cash	Accruals measures of transactions that normally turn into cash flows soon, for example, pay, current procurement, revenue grants and subsidies.
Non-cash	Accruals measures included in budgets to ensure they reflect the full economic cost of activities even though there is not a direct link to cash flows in the relevant period - for example, depreciation and provisions. Non-cash cannot be used to fund near-cash spending.
One Wales	An agreement between the Labour and Plaid Cymru Groups in the National Assembly, which delivers a progressive, stable and ambitious programme for government over this National Assembly term. It offers a progressive agenda for improving the quality of life of people in all of Wales's communities, from all walks of life, and especially the most vulnerable and disadvantaged. <i>One Wales</i> and the accompanying delivery plan can be read at:
	http://wales.gov.uk/about/programmeforgovernment/1wale s/?lang=en
Receipts	Some areas of Assembly Government activity generate income, for example, through the sale or rental of assets. There are represented in the budget as a receipt and shown as a negative figure.

Resource budgeting	The Assembly Government's budget is set on a resource basis derived from accruals information. Accruals information measures resources as they are consumed rather than when the cash is paid. So, for example, resource budget includes a charge for depreciation, a measure of the consumption or wearing out of capital assets. The non-cash/near-cash distinction was introduced as part of the move to resource budgeting after the 2002 Spending Review.
Revenue	Current expenditure, for example, funding for the pay of public sector workers and to purchase consumable goods and services.
Spending Programme Area (SPA)	Within each MEG, budgets are allocated to Spending Programme Areas according to the kind of services they will deliver.
Spending Review	Every two or three years HM Treasury reviews expenditure for each UK Government Department and sets budgets for the forthcoming three years. Budgets for the devolved administrations are derived from these budgets via the Barnett formula.
Total Managed Expenditure (TME)	The total Departmental Expenditure Limit plus Annually Managed Expenditure.
Welsh Consolidated Fund	The account into which the money voted by the UK Parliament for use by the Assembly Government, the Assembly Commission, the Auditor General, and the Public Services Ombudsman for Wales is paid.